

\$1.44 billion. It has achieved these results while costing the taxpayer \$72 million. This means that for every dollar SIGIR has spent there has been a financial impact of \$25 dollars, a very impressive ratio. SIGIR has also opened 256 cases thus far, and has either referred for prosecution or cleared 164. SIGIR has an impressive record. The Office has 92 open cases, with 25 of them at the Department of Justice. SIGIR has issued 73 audit reports and 65 project assessments. Its work has led to the arrests of five people, and the convictions of four, with more than \$17 million in assets seized. During the current quarter, SIGIR investigators opened 20 new cases and closed 10.

There is no question that SIGIR has proven itself to be a much-needed watchdog, auditing reconstruction contracts in Iraq and spotlighting numerous cases of waste, fraud and abuse. We must keep this watchdog on the job.

In addition, SIGIR has taken on a mission that will benefit our nation long after the Iraq reconstruction efforts conclude. Through its Lessons Learned Initiative, the experience gained in Iraq—and the methods developed to track, evaluate, and correct programs—will provide critical guidance to managers and policymakers in the future. The efficient and speedy SIGIR approach would have helped the initial urgent stages of Katrina recovery immeasurably, and it will be invaluable in the aftermath of new disasters to come.

SIGIR has performed admirably in the most difficult of circumstances. Mr. Bowen and his exemplary staff have put themselves in harm's way numerous times. This incredible dedication is reflected in their work, which provides a high degree of oversight and accountability that is essential for Iraq reconstruction to succeed, and it is creating a template for success in the challenges that lie ahead. I urge my colleagues to support the Iraq Reconstruction Accountability Act. I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 4046

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Iraq Reconstruction Accountability Act of 2006".

#### SEC. 2. MODIFICATION OF THE TERMINATION DATE FOR THE OFFICE OF THE SPECIAL INSPECTOR GENERAL FOR IRAQ RECONSTRUCTION.

Section 3001(o) of the Emergency Supplemental Appropriations Act for Defense and for the Reconstruction of Iraq and Afghanistan, 2004 (Public Law 108-106; 117 Stat. 1238; 5 U.S.C. App., note to section 8G of Public Law 95-452), as amended by section 1054(b) of the John Warner National Defense Authorization Act for Fiscal Year 2007 (Public Law 109-364), is amended to read as follows:

"(o) TERMINATION.—(1)(A) The Office of the Inspector General shall terminate 10 months after 80 percent of the funds appropriated or

otherwise made available to the Iraq Relief and Reconstruction Fund have been expended.

"(B) For purposes of calculating the termination of the Office of the Inspector General under this subsection, any United States funds appropriated or otherwise made available for fiscal year 2006 for the reconstruction of Iraq, irrespective of the designation of such funds, shall be deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.

"(2) The Special Inspector General for Iraq Reconstruction shall, prior to the termination of the Office of the Special Inspector General under paragraph (1), prepare a final forensic audit report on all funds deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund."

#### AMENDMENTS SUBMITTED AND PROPOSED

SA 5122. Mr. STEVENS submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table.

SA 5123. Ms. COLLINS (for herself, Mr. FEINGOLD, Mr. LIEBERMAN, Mr. LEAHY, Ms. CANTWELL, Mr. COLEMAN, Mr. COBURN, Mr. WARNER, Mr. KERRY, Mr. SALAZAR, Mr. SUNUNU, Mr. KENNEDY, Ms. SNOWE, Mrs. FEINSTEIN, Mr. LAUTENBERG, Mr. DORGAN, Mr. WYDEN, Mr. BIDEN, Mr. LEVIN, Mr. BYRD, Mr. SCHUMER, and Mr. BENNETT) submitted an amendment intended to be proposed by her to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5124. Mr. REID submitted an amendment intended to be proposed by him to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5125. Mr. REED submitted an amendment intended to be proposed by him to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5126. Mrs. FEINSTEIN submitted an amendment intended to be proposed by her to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5127. Mrs. FEINSTEIN submitted an amendment intended to be proposed by her to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5128. Mr. AKAKA (for himself and Mr. OBAMA) proposed an amendment to the bill H.R. 5385, supra.

SA 5129. Mr. CRAIG submitted an amendment intended to be proposed by him to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5130. Mr. THUNE submitted an amendment intended to be proposed by him to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5131. Mr. THUNE submitted an amendment intended to be proposed by him to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5132. Mr. THUNE submitted an amendment intended to be proposed by him to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5133. Mr. FRIST (for Mr. MCCAIN) proposed an amendment to the bill S. 3501, to amend the Shivwits Band of the Paiute Indian Tribe of Utah Water Rights Settlement Act to establish an acquisition fund for the water rights and habitat acquisition program.

SA 5134. Mr. BAUCUS submitted an amendment intended to be proposed by him to the

bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table.

SA 5135. Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 5385, supra; which was ordered to lie on the table.

SA 5136. Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 5385, supra; which was ordered to lie on the table.

#### TEXT OF AMENDMENTS

SA 5122. Mr. STEVENS submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, which was ordered to lie on the table; as follows:

On page 82, between lines 19 and 20, insert the following:

SEC. 126. (a) Of the amount appropriated or otherwise made available by this title under the heading "FAMILY HOUSING OPERATION AND MAINTENANCE, ARMY", \$7,500,000 may be available for the lease of not more than 300 additional housing units in the vicinity of Fairbanks, Alaska. Such funds may not be available for the construction or purchase of such units.

(b)(1) The total cost of a unit leased under subsection (a), including the cost of utilities, maintenance, and operation, may not exceed \$25,000 per year.

(2) A lease entered into under subsection (a) may not exceed 5 years in duration or include an option to extend the lease beyond the 5-year period beginning on the date the lease commences.

SA 5123. Ms. COLLINS (for herself, Mr. FEINGOLD, Mr. LIEBERMAN, Mr. LEAHY, Ms. CANTWELL, Mr. COLEMAN, Mr. COBURN, Mr. WARNER, Mr. KERRY, Mr. SALAZAR, Mr. SUNUNU, Mr. KENNEDY, Ms. SNOWE, Mrs. FEINSTEIN, Mr. LAUTENBERG, Mr. DORGAN, Mr. WYDEN, Mr. BIDEN, Mr. LEVIN, Mr. BYRD, Mr. SCHUMER, and Mr. BENNETT) submitted an amendment intended to be proposed by her to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, which was ordered to lie on the table; as follows:

On page 82, between lines 19 and 20, insert the following:

SEC. 126. Section 3001(o) of the Emergency Supplemental Appropriations Act for Defense and for the Reconstruction of Iraq and Afghanistan, 2004 (Public Law 108-106; 117 Stat. 1238; 5 U.S.C. App., note to section 8G of Public Law 95-452), as amended by section 1054(b) of the John Warner National Defense Authorization Act for Fiscal Year 2007 (Public Law 109-364), is amended to read as follows:

"(o) TERMINATION.—(1)(A) The Office of the Inspector General shall terminate 10 months

after 80 percent of the funds appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund have been expended.

“(B) For purposes of calculating the termination of the Office of the Inspector General under this subsection, any United States funds appropriated or otherwise made available for fiscal year 2006 for the reconstruction of Iraq, irrespective of the designation of such funds, shall be deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.

“(2) The Special Inspector General for Iraq Reconstruction shall, prior to the termination of the Office of the Special Inspector General under paragraph (1), prepare a final forensic audit report on all funds deemed to be amounts appropriated or otherwise made available to the Iraq Relief and Reconstruction Fund.”.

**SA 5124.** Mr. REID submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, which was ordered to lie on the table; as follows:

On page 106, between lines 12 and 13, insert the following:

SEC. 229. (a) REPORTS ON RULEMAKING FOR PROCEDURES TO ADD EMBLEMS OF BELIEF TO GOVERNMENT-PROVIDED HEADSTONES AND MARKERS.—As soon as practicable after the date of the enactment of this Act, and every 90 days thereafter until such rulemaking is complete, the Secretary of Veterans Affairs shall submit to the Committees on Appropriations of the Senate and the House of Representatives a report on the status of the rulemaking of the Secretary to establish procedures for adding new emblems of belief to the list, maintained by the National Cemetery Administration, of emblems of belief that are approved for inscription on headstones and markers provided by the Government for the graves of veterans.

(b) EVALUATION OF PENDING REQUESTS FOR NEW EMBLEMS OF BELIEF.—Not later than 30 days after the completion of the rulemaking described in subsection (a), the Secretary shall make a final decision on each request for the inclusion on the list described in that subsection of a new emblem of belief for headstones and markers for the graves of veterans that is submitted to the Department of Veterans Affairs before the completion of such rulemaking but on which no final decision has been made by the Secretary as of the completion of such rulemaking.

**SA 5125.** Mr. REED submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, which was ordered to lie on the table; as follows:

On page 82, between lines 19 and 20, insert the following:

SEC. 126. (a) Of the amount appropriated or otherwise made available by this title under the heading “MILITARY CONSTRUCTION, NAVY AND MARINE CORPS”, \$3,410,000 may be avail-

able for the replacement of a vehicle bridge at Naval Station, Newport, Rhode Island.

(b) The amount appropriated or otherwise made available by this title under the heading “MILITARY CONSTRUCTION, NAVY AND MARINE CORPS” and available for the Hazardous Material Storage Facility at Naval Station, Newport, Rhode Island, is hereby reduced by \$3,410,000.

**SA 5126.** Mrs. FEINSTEIN submitted an amendment intended to be proposed by her to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, which was ordered to lie on the table; as follows:

On page 82, between lines 19 and 20, insert the following:

SEC. 126. Subsection (c) of section 1077 of the John Warner National Defense Authorization Act for Fiscal Year 2007 (Public Law 109-364) is hereby repealed.

**SA 5127.** Mrs. FEINSTEIN submitted an amendment intended to be proposed by her to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes, which was ordered to lie on the table; as follows:

On page 106, between lines 12 and 13, insert the following new section:

SEC. 229. Not later than 60 days after the date of the enactment of this Act, the Secretary of Veterans Affairs shall submit to the Committee on Appropriations of the Senate and the Committee on Appropriations of the House of Representatives a report on the actions taken by the Secretary to test veterans for vestibular damage.

**SA 5128.** Mr. AKAKA (for himself and Mr. OBAMA) proposed an amendment to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; as follows:

At the end of title II, add the following:

SEC. \_\_\_\_\_. (a) ADDITIONAL AMOUNT FOR OFFICE OF INSPECTOR GENERAL OF DEPARTMENT OF VETERANS AFFAIRS.—The amount appropriated by this title under the heading “OFFICE OF INSPECTOR GENERAL” is hereby increased by \$2,500,000.

(b) OFFSET.—The amount appropriated by this title under the heading “CONSTRUCTION, MAJOR PROJECTS” is hereby reduced by \$2,500,000.

**SA 5129.** Mr. CRAIG submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other

purposes; which was ordered to lie on the table; as follows:

On page 106, between lines 12 and 13, insert the following new section:

SEC. 229. (a) INCREASE IN THRESHOLD FOR MAJOR MEDICAL FACILITY PROJECTS.—Section 8104(a)(3)(A) of title 38, United States Code, is amended by striking “\$7,000,000” and inserting “\$10,000,000”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect on October 1, 2006, and shall apply with respect to fiscal years beginning on or after that date.

**SA 5130.** Mr. THUNE submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table; as follows:

On page 106, between lines 12 and 13, insert the following:

SEC. 229. (a) COLOCATION OF COMMUNITY BASED OUTPATIENT CLINIC WITH WAGNER INDIAN HEALTH SERVICE UNIT, WAGNER, SOUTH DAKOTA.—No amount appropriated or otherwise made available for the Department of Veterans Affairs by this title may be obligated or expended to implement a business plan of Veterans Integrated Service Network 23 (VISN 23) for the implementation a Community Based Outpatient Clinic (CBOC) in Wagner, South Dakota, unless such business plan contains an evaluation and an analysis of the prospect of colocating such Community Based Outpatient Clinic with the Wagner Indian Health Service unit in Wagner, South Dakota.

(b) AVAILABILITY OF AMOUNTS FOR EMERGENCY ROOM SERVICES AT WAGNER INDIAN HEALTH SERVICE UNIT.—Of the amount appropriated or otherwise made available to the Department of Veterans Affairs by this title under the heading “MEDICAL FACILITIES”, up to \$500,000 may be available for emergency room services at the Wagner Indian Health Service unit pending implementation of a business plan meeting the requirements in subsection (a).

**SA 5131.** Mr. THUNE submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table; as follows:

On page 82, between lines 19 and 20, insert the following:

SEC. 126. (a) The amount appropriated or otherwise made available by this title under the heading “MILITARY CONSTRUCTION, AIR FORCE” is hereby increased by \$750,000.

(b) Of the amount appropriated or otherwise made available by this title under the heading “MILITARY CONSTRUCTION, AIR FORCE”, as increased by subsection (a), \$750,000 shall be available for the Air Force Financial Management Center.

(c) The amount appropriated or otherwise made available by this title under the heading “NORTH ATLANTIC TREATY ORGANIZATION SECURITY INVESTMENT PROGRAM” is hereby reduced by \$750,000.

**SA 5132.** Mr. THUNE submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table; as follows:

On page 82, between lines 19 and 20, insert the following:

SEC. 126. (a) The amount appropriated or otherwise made available by this title under the heading "MILITARY CONSTRUCTION, AIR FORCE" is hereby increased by \$1,500,000.

(b) Of the amount appropriated or otherwise made available by this title under the heading "MILITARY CONSTRUCTION, AIR FORCE", as increased by subsection (a), \$1,500,000 shall be available for making base security improvements at Ellsworth Air Force Base, South Dakota.

(c) The amount appropriated or otherwise made available by this title under the heading "NORTH ATLANTIC TREATY ORGANIZATION SECURITY INVESTMENT PROGRAM" is hereby reduced by \$1,500,000.

**SA 5133.** Mr. FRIST (for Mr. MCCAIN) proposed an amendment to the bill S. 3501, to amend the Shivwits Band of the Paiute Indian Tribe of Utah Water Rights Settlement Act to establish an acquisition fund for the water rights and habitat acquisition program; as follows:

On page 2, strike lines 19 through 22 and insert the following:

"(2) TRANSFERS TO ACQUISITION FUND.—There are transferred to the Acquisition Fund any funds made available, but not expended, under subsection (f).

**SA 5130.** Mr. BAUCUS submitted an amendment intended to be proposed by him to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table; as follows:

On page 106, between lines 12 and 13, insert the following:

SEC. 229. Of the amount appropriated by this title under the heading "NATIONAL CEMETERY ADMINISTRATION" up to \$1,000,000 may be available for the construction of the first phase of the Yellowstone County National Veterans Cemetery, Montana, for roads, irrigation, and site improvements. The amount so available shall supplement funds raised by the local community for purposes of the cemetery.

**SA 5135.** Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place insert the following:

SEC. 229. Notwithstanding any other provision of law, the Secretary is authorized to carry out major medical facility projects and leases for which any funds have been appropriated under this Act or any other Act. Further, for major medical facility projects authorized under Public Law 108-170, the Secretary may carry out contracts through September 30, 2007, including land purchase on projects for which Phase I design has been authorized.

**SA 5136.** Mrs. HUTCHISON submitted an amendment intended to be proposed by her to the bill H.R. 5385, making appropriations for the military quality of life functions of the Department of Defense, military construction, the Department of Veterans Affairs, and related agencies for the fiscal year ending September 30, 2007, and for other purposes; which was ordered to lie on the table; as follows:

At the appropriate place insert the following:

"SEC. 126. (a) The amount available for "Military Construction, Air Force" is hereby reduced by \$25,400,000 for "Basic Expeditionary Airmen Training Facility, Lackland AFB, Texas".

(b) The amount available for "Military Construction, Defense-wide" is hereby increased by \$651,600 for "Planning and Design: Special Operations Command".

(c) The amount available for "Family Housing Operation and Maintenance, Navy and Marine Corps" is hereby increased by \$10,601,000 for "Leasing".

(d) The amount available for "United States Court of Appeals for Veterans Claims" is hereby increased by \$311,400 for "Salaries and Expenses".

SEC. 127. On page 65, line 5, strike "\$72,065,000" and insert "\$58,229,000".

#### NOTICE OF HEARING

##### PERMANENT SUBCOMMITTEE ON INVESTIGATIONS

Mr. COLEMAN. Mr. President, I would like to announce for the information of the Senate and the public that the Permanent Subcommittee on Investigations of the Committee on Homeland Security and Governmental Affairs will hold a hearing entitled "Failure to Identify Company Owners Impedes Law Enforcement."

The Permanent Subcommittee on Investigations' hearing will examine the issue of States routinely incorporating hundreds of thousands of new, non-publicly traded companies in the United States each year without obtaining the identity of the corporate owners, thereby impeding law enforcement investigations into persons misusing U.S. shell corporations for money laundering, tax evasion, terrorist financing, or other crimes. The hearing will feature the April 2006 Government Accountability Office (GAO) report prepared at the Subcommittee's request, "Company Formations: Minimal Ownership Information Is Collected and Available." Witnesses for the upcoming hearing will include representatives of GAO, the Department of Justice, the Financial Crimes Enforcement Network, and the Internal Revenue Service, as well as representatives of several states. A final witness list will be

available on Thursday, November 9, 2006.

The Subcommittee hearing is scheduled for Tuesday, November 14, 2006, at 2:30 p.m. in Room 342 of the Dirksen Senate Office Building. For further information, please contact Raymond V. Shepherd III or Elise J. Bean, of the Permanent Subcommittee on Investigations at 224-3721.

##### SUBCOMMITTEE ON NATIONAL PARKS

Mr. THOMAS. Mr. President, I would like to announce for the information of the Senate and the public that the Subcommittee on National Parks hearing for Wednesday, November 15, 2006 at 4 p.m. in room SD-366 of the Dirksen Senate Office Building in Washington, DC, has been postponed until further notice.

For further information, please contact Tom Lillie at (202) 224-5161, David Szymanski at (202) 224-6293, or Sara Zecher 202-224-8276.

##### PERMANENT SUBCOMMITTEE ON INVESTIGATIONS

Mr. COLEMAN. Mr. President, I would like to announce for the information of the Senate and the public that the Permanent Subcommittee on Investigations of the Committee on Homeland Security and Governmental Affairs will hold a hearing entitled "The Defense Travel System: Boon Or Boondoggle (Part 2)."

The Permanent Subcommittee on Investigations plans to hold this second hearing on the Department of Defense's (DOD) Defense Travel System (DTS) as part of its ongoing investigation of DOD's travel policies and practices. The DTS was intended to be a seamless integrated computer-based travel system that would facilitate travel for DOD employees and lead to increased efficiency and substantial cost savings. Instead, DTS has cost more than was anticipated, is not fully deployed, does not appear to be widely used and may end up costing more than it has saved. The Subcommittee's first hearing on DTS on September 29, 2005, established that DOD proceeded with the implementation of DTS despite warnings from the DOD Inspector General (IG) and the Secretary of Defense's Program Analysis and Evaluation section that DTS might not be the most cost effective solution to DOD's travel needs. Following the hearing, the Chairman asked the Government Accountability Office (GAO) and the DOD IG to respectively determine if the projected cost savings were justified and to perform a cost benefit analysis of DTS. The upcoming hearing will present the results of those reviews and provide DOD an opportunity to respond. Witnesses for the upcoming hearing will be representatives of GAO and DOD.

The Subcommittee hearing is scheduled for Thursday, November 16, 2006, at 10 a.m. in Room 342 of the Dirksen Senate Office Building. For further information, please contact Raymond V. Shepherd, III, Staff Director and Chief Counsel to the Permanent Subcommittee on Investigations, at 224-3721.